



# Ukraine country programme

## 2025–28

### Facts and figures

#### 12.7 million

People dependent on humanitarian aid  
(approx. 36% of the population)

#### USD 524 billion

Contribution needed for Ukraine's recovery  
over the next 10 years (World Bank  
(RDNA4), as at 31 December 2024)

#### CHF 716 million

Switzerland's IC contribution to the war-  
affected population in Ukraine and the  
region since February 2022

#### CHF 1.5 billion

Ukraine country programme 2025–28

### Background

Switzerland has been present in Ukraine with its international cooperation (IC) programme since the 1990s, including between 2015 and 2022 along the contact line and in the non-government-controlled areas in the country's east. Since February 2022, millions of civilians have been suffering as a result of the war in Ukraine. Due to the gravity of the needs on the ground, Switzerland significantly expanded and adapted its IC to the war context. Switzerland considers support for Ukraine and the reconstruction of the country to be matters of strategic importance and plans to invest in the country's recovery for the long term. To this end, the Federal Council has earmarked CHF 5 billion for the 2025–36 period, of which CHF 1.5 billion has been approved by Parliament for an initial phase up to 2028 as part of the IC strategy. The Ukraine country programme 2025–28 provides the strategic framework for Switzerland's support measures in this first phase. The Federal Council delegate for Ukraine is responsible for implementing the country programme.

### Strategic orientation

The Ukraine country programme focuses on three areas of support:

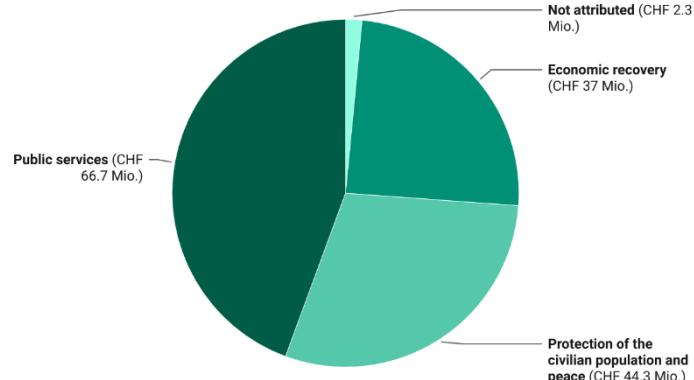
**Economic recovery:** Switzerland provides support to Ukraine in economic stabilisation and reconstruction, aligned with the needs on the ground. Its priorities are growing the local private sector and rehabilitating destroyed infrastructure in order to bolster a resilient economy. One example is strengthening business associations to foster the growth and competitiveness of SMEs. Switzerland also supports Ukrainian partner municipalities in assessing and monitoring energy consumption in public buildings and implementing cost-effective energy-saving measures.

**Public services:** Switzerland supports the stabilisation of basic services, particularly in the areas of healthcare, education, energy supply and waste/water treatment. The focus here is on capacity-building for the local authorities with the aim of promoting democratic participation and the rule of law. The EGAP project, for example, is promoting digital transformation in Ukraine. The project was launched in 2015 and contributed significantly to ensuring uninterrupted access to public services during the first phase of the war against Ukraine.

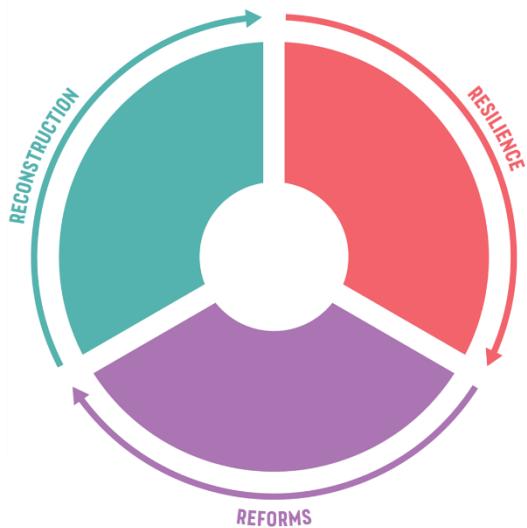
**Protection of the civilian population and peace:**

Switzerland's humanitarian and peacebuilding measures focus on emergency relief, mine action, strengthening transitional justice measures and fostering dialogue. The aim is to strengthen Ukraine's resilience against the societal consequences of the war. One example is Swiss support for the ICRC's Central Tracing Agency (CTA) Bureau for the international armed conflict between the Russian Federation and Ukraine. The CTA makes it possible for both sides to exchange information about missing persons, mainly soldiers. Clarifying reports of missing persons not only provides psychological relief for families, but also gives them access to social benefits that they would otherwise be denied.

### 2025 expenditure planning as per strategic orientation



*As of March 2025: Figures excl. private sector measures*



## Intervention strategy

Given the complex situation in Ukraine, the country programme consists of short-, medium- and long-term support measures in three areas: resilience, reform and reconstruction. They include development cooperation, humanitarian aid and peacebuilding instruments as well as private sector measures. Mine action support comprises risk education (prevention of accidents, resilience), changes to the legal framework (reform), the clearance of agricultural land and the recultivation of farmland (reconstruction).

### Private sector engagement

Targeted use of Swiss expertise bolsters the country programme's effectiveness. In addition to conventional IC instruments and actors, the Federal Council is investing CHF 500 million within the scope of the country programme to involve the Swiss private sector more closely in Ukraine's recovery. This is achieved through the following measures:

-  Financing preliminary project studies
-  Financial aid in specific sectors
-  Extension of large-scale infrastructure projects (GIP) mandate
-  Communication and stakeholder management
-  Increasing the risk-bearing capacity of SERV
-  De-risking investments in Ukraine

### Examples of current projects

#### November 2025

The **Trauma Rehabilitation for Ukraine (TRUE)** (8.98 mio. CHF) project improves governance, rehabilitation service delivery, and the inclusion of persons with disabilities, contributing to Ukraine's recovery and health reform.

#### October 2025

Acceleration of the safe release of contaminated land, in partnership with **APOPO** (5 mio. CHF), using **dog-based methods** to enhance the effectiveness and sustainability of humanitarian mine action.

#### September 2025

The **Competitiveness for Recovery in Ukraine 2026–2030 programme** (CHF 30 million) promotes an innovative and internationally competitive Ukrainian private sector.

#### July 2025

Extension of Switzerland's commitment to the **decentralization of the Ukrainian education system** by CHF 18.5 million.

#### June 2025

Supporting the activities of the Danish Refugee Council (DRC) in **humanitarian demining** with CHF 7.6 million and financing training courses via the Geneva International Centre for Humanitarian Demining (GICHD) with CHF 0.6 million.

#### May 2025

Additional CHF 8.2 million in Swiss support for **Ukraine's reform projects in the healthcare sector**.

#### February 2025

Customised **training on dealing with the past/transitional justice** for the Ukrainian Public Prosecutor's Office.

#### January 2025

Financing Swiss Humanitarian Aid Unit activities in **water and hygiene infrastructure** totalling CHF 19.5 million.

CHF 15 million to extend support for **the Ukrainian healthcare system** in dealing with non-communicable, chronic diseases.